

General Assembly

Substitute Bill No. 5650

February Session, 2008

_____HB05650K1DGL_030608____

AN ACT CONCERNING CHILD PRODUCT SAFETY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 21a-335 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2008*):
- 3 For the purposes of this section and sections 21a-336 to 21a-346,
- 4 inclusive, unless specifically otherwise provided:
- 5 (a) "Agency" means the Department of Consumer Protection;
- 6 (b) "Administrator" means the Commissioner of Consumer
- 7 Protection or his legally authorized representative or agent;
- 8 (c) "Person" includes an individual, partnership, corporation,
- 9 limited liability company or association, or his or its legal
- 10 representative or agent;
- 11 (d) "Commerce" means any and all commerce within the state of
- 12 Connecticut and subject to the jurisdiction thereof; and includes the
- 13 operation of any business or service establishment;
- 14 (e) "Hazardous substance" means: (1) (A) Any substance or mixture
- of substances which (i) is toxic, (ii) is corrosive, (iii) is an irritant, (iv) is
- a strong sensitizer, (v) is flammable or combustible, or (vi) generates
- 17 pressure through decomposition, heat or other means, if such

substance or mixture of substances may cause substantial personal injury or substantial illness during or as a proximate result of any customary or reasonably foreseeable handling or use, including reasonably foreseeable ingestion by children; (B) any substances which the administrator by regulation finds meet the requirements of subdivision (1) (A) of this subsection pursuant to the provisions of subsections (b) and (c) of section 21a-336; (C) any substance classified as a hazardous substance pursuant to federal regulations adopted under the authority of the federal Hazardous Substances Act (15 USC 1261 et seq.); (D) any radioactive substance, if, with respect to such substance as used in a particular class of article or as packaged, the administrator determines by regulation that the substance is sufficiently hazardous to require labeling in accordance with this section and sections 21a-336 to 21a-346, inclusive, in order to protect the public health; (E) any toy or other article intended for use by children which the administrator by regulation determines in accordance with subsection (a) or (b) of section 21a-336 presents an electrical, mechanical or thermal hazard; (2) "hazardous substance" shall not apply to economic poisons subject to the federal Insecticide, Fungicide and Rodenticide Act or chapter 441 nor to foods, drugs and cosmetics subject to chapter 418, nor to substances intended for use as fuels when stored in containers and used in the heating, cooking or refrigeration system of a house, but such term shall apply to any article which is not itself an economic poison within the meaning of the federal Insecticide, Fungicide and Rodenticide Act or said chapter 441 but which is a hazardous substance within the meaning of subdivision (1) of this subsection by reason of bearing or containing such an economic poison; (3) "hazardous substance" shall not include any source material, special nuclear material or by-product material as defined in the Atomic Energy Act of 1954, as amended, and regulations issued pursuant thereto by the Atomic Energy Commission;

(f) "Toxic" shall apply to any substance, other than a radioactive substance, which has the capacity to produce personal injury or illness

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to man through ingestion, inhalation or absorption through any body surface;

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- (g) (1) "Highly toxic" means any substance which falls within any of the following categories: (A) Produces death within fourteen days in half or more than half of a group of ten or more laboratory white rats each weighing between two hundred and three hundred grams, at a single dose of fifty milligrams or less per kilogram of body weight, when orally administered; or (B) produces death within fourteen days in half or more than half of a group of ten or more laboratory white rats each weighing between two hundred and three hundred grams, when inhaled continuously for a period of one hour or less at an atmosphere concentration of two hundred parts per million by volume or less of gas or vapor or two milligrams per liter by volume or less of mist or dust, provided such concentration is likely to be encountered by man when the substance is used in any reasonably foreseeable manner; or (C) produces death within fourteen days in half or more than half of a group of ten or more rabbits tested in a dosage of two hundred milligrams or less per kilogram of body weight, when administered by continuous contact with the bare skin for twenty-four hours or less; (2) if the administrator finds that available data on human experience with any substance indicate results different from those obtained on animals in the above-named dosages or concentrations, the human data shall take precedence;
- (h) "Corrosive" means any substance which in contact with living tissue will cause destruction of tissue by chemical action; but shall not refer to action on inanimate surfaces;
- (i) "Irritant" means any substance not corrosive within the meaning of subsection (h) which on immediate, prolonged or repeated contact with normal living tissue will induce a local inflammatory reaction;
- (j) "Strong sensitizer" means a substance which will cause on normal living tissue, through an allergic or photodynamic process, a hypersensitivity which becomes evident on reapplication of the same

- substances and which is designated as such by the administrator.

 Before designating any substance as a strong sensitizer, the
 administrator, upon consideration of the frequency of occurrence and
 severity of the reaction, shall find that the substance has a significant
 potential for causing hypersensitivity;
- 89 (k) "Extremely flammable" shall apply to any substance which has a flash point at or below twenty degrees Fahrenheit as determined by 90 91 the Tagliabue Open Cup Tester, "flammable" shall apply to any 92 substance which has a flash point of above twenty degrees to and 93 including eighty degrees Fahrenheit, as determined by the Tagliabue 94 Open Cup Tester and "combustible" shall apply to any substance 95 which has a flash point above eighty degrees to and including one 96 hundred and fifty degrees Fahrenheit, as determined by the Tagliabue 97 Open Cup Tester, except that the flammability or combustibility of 98 solids and of the contents of self-pressurized containers shall be 99 determined by methods found by the administrator to be generally 100 applicable to such materials or containers, respectively, and 101 established by regulations issued by him, which regulations shall also 102 define the terms "flammable" and "combustible" and "extremely 103 flammable" in accord with such methods;
 - (l) "Radioactive substance" means a substance which emits ionizing radiation;
 - (m) "Label" means a display of written, printed or graphic matter upon the immediate container of any substance or, in the case of an article which is unpackaged or is not packaged in an immediate container intended or suitable for delivery to the ultimate consumer, a display of such matter directly upon the article involved or upon a tag or other suitable material affixed thereto, and a requirement made by or under authority of this section and sections 21a-336 to 21a-346, inclusive, that any word, statement or other information appear on the label shall not be considered to be complied with unless such word, statement or other information also appears (1) on the outside container or wrapper, if any there be, unless it is easily legible through

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- the outside container or wrapper and (2) on all accompanying literature where there are directions for use, written or otherwise;
 - (n) "Immediate container" does not include package liners;
- 120 "Misbranded hazardous substance" means a hazardous 121 substance, including a toy, or other article intended for use by 122 children, which is a hazardous substance, or which bears or contains a 123 hazardous substance in such manner as to be susceptible of access by a 124 child to whom such toy or other article is entrusted, intended, or 125 packaged in a form suitable, for use in the household or by children, 126 which substance, except as otherwise provided by or pursuant to 127 section 21a-336, fails to bear a label (1) which states conspicuously (A) 128 the name and place of business of the manufacturer, packer, 129 distributor or seller; (B) the common or usual name or the chemical 130 name, if there is no common or usual name, of the hazardous 131 substance or of each component which contributes substantially to its 132 hazard, unless the administrator by regulation permits or requires the 133 use of a recognized generic name; (C) the signal word "danger" on substances which are extremely flammable, corrosive or highly toxic; 134 135 (D) the signal word "warning" or "caution" on all other hazardous 136 substances; (E) an affirmative statement of the principal hazard or 137 hazards, such as "Flammable", "Combustible", "Vapor Harmful", 138 "Causes Burns", "Absorbed Through Skin" or similar wording 139 descriptive of the hazard; (F) precautionary measures describing the 140 action to be followed or avoided, except when modified by regulation 141 of the administrator pursuant to section 21a-336; (G) instruction, when 142 necessary or appropriate, for first-aid treatment; (H) the word "poison" 143 for any hazardous substance which is defined as "highly toxic" by 144 subsection (g); (I) instructions for handling and storage of packages 145 which require special care in handling or storage; and (J) the statement 146 (i) "Keep out of the reach of children" or its practical equivalent or, (ii) 147 if the article is intended for use by children and is not a banned 148 hazardous substance, adequate directions for the protection of children 149 from the hazard, and (2) on which any statements required under

subdivision (1) of this subsection are located prominently and are in the English language in conspicuous and legible type in contrast by typography, layout or color with other printed matter on the label;

(p) "Banned hazardous substance" means (A) any toy, or other article intended for use by children, which is a hazardous substance, or which bears or contains a hazardous substance in such manner as to be susceptible of access by a child to whom such toy or other article is entrusted; (B) any children's product with greater than forty parts per million total lead content by weight for any part of the product; (C) any children's product with lead-containing paint greater than forty parts per million total lead content; (D) any children's product with greater than .004 milligrams of lead per centimeter squared; (E) any hazardous substance intended, or packaged in a form suitable, for use in a household, classified, pursuant to section 21a-336 or pursuant to federal regulations adopted under authority of the federal Hazardous Substances Act (15 USC 1261 et seq.), as a "banned hazardous substance" that, notwithstanding such cautionary labeling as is or may be required under this section and sections 21a-336 to 21a-346, inclusive, for that substance, the degree or nature of the hazard involved in the presence or use of such substance in households is such that the objective of the protection of the public health and safety can be adequately served only by keeping such substance, when so intended or packaged, out of the channels of commerce; provided the administrator, by regulations adopted in accordance with chapter 54, shall exempt from subparagraph (A) of this subdivision articles, such as chemical sets, which by reason of their functional purpose require the inclusion of the hazardous substance involved or necessarily present in electrical, mechanical or thermal hazard and which bear labeling giving adequate directions and warnings for safe use and are intended for use by children who have attained sufficient maturity, and may reasonably be expected, to read and heed such directions and warnings; [(C)] (F) any new wood-burning stove, coal-burning stove, solid fuel add-on units or combination of such stoves and units, which is offered for sale or installed in any building, dwelling or structure in

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- 184 this state on or after July 1, 1985, and which has not been tested in
- accordance with Underwriter's Laboratory Standard Number 1482;
- [(D)] (G) any new unvented fuel-burning room heater offered for sale
- or use in any building, dwelling or structure in this state on or after
- 188 July 1, 1985, which has not been tested in accordance with
- 189 Underwriter's Laboratory Standard Number 647 for unvented
- 190 kerosene heaters and American National Standards Institute Standard
- 191 Number Z21.11.2 for unvented gas heaters;
- 192 (q) An article may be determined to present an electrical hazard if,
- in normal use or when subjected to reasonably foreseeable damage or
- abuse, its design or manufacture may cause personal injury or illness
- 195 by electric shock;
- 196 (r) An article may be determined to present a mechanical hazard if,
- in normal use or when subjected to reasonably foreseeable damage or
- 198 abuse, its design or manufacture presents an unreasonable risk of
- 199 personal injury or illness (1) from fracture, fragmentation or
- 200 disassembly of the article, (2) from propulsion of the article, or any
- 201 part or accessory thereof, (3) from points or other protrusions, surfaces,
- 202 edges, openings or closures, (4) from moving parts, (5) from lack or
- 203 insufficiency of controls to reduce or stop motion, (6) as a result of self-
- adhering characteristics of the article, (7) because the article, or any
- 205 part or accessory thereof, may be aspirated or ingested, (8) because of
- instability, or (9) because of any other aspect of the article's design or
- 207 manufacture;
- 208 (s) An article may be determined to present a thermal hazard if, in
- 209 normal use or when subjected to reasonably foreseeable damage or
- 210 abuse, its design or manufacture presents an unreasonable risk of
- 211 personal injury or illness because of heat as from heated parts,
- 212 substances or surfaces;
- 213 (t) "Drying oil" means linseed oil, tung oil, perilla oil or other oils
- 214 which are found to contain a substantial proportion of fatty acids with
- 215 three double molecular bonds;

- 216 (u) "Drying oil product" means a wood treatment or wood finish 217 product containing a drying oil;
- (v) "Children's product" means a consumer product designed or intended primarily for children under age twelve, including, but not limited to, clothing, accessories, jewelry, decorative object, candy, food, dietary supplements or other edible or chewable items, toys, furniture or other articles used by or intended to be used by children;
- 223 <u>(w) "Consumer product" means any article used primarily for</u> 224 personal, family or household purposes;
- 225 (x) "Paint and other similar surface-coating materials" means a fluid, 226 semi-fluid or other material, with or without a suspension of finely divided coloring matter, which changes to a solid film when a thin 227 228 layer is applied to a metal, wood, stone, paper, leather, cloth, plastic or 229 other surface. The term does not include printing inks or those materials that actually become a part of the substrate, such as the 230 231 pigment in a plastic article or those materials that are actually bonded 232 to the substrate, such as by electroplating or ceramic glazing;
- 233 <u>(y) "Lead-containing paint" means paint or other similar surface</u> 234 <u>coating materials containing any detectable amount of lead or lead</u> 235 <u>compounds.</u>
- Sec. 2. Section 21a-337 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- 238 (a) The following acts and the causing thereof are prohibited: (1) The introduction or delivery for introduction into commerce of any 239 240 misbranded hazardous substance or banned hazardous substance; (2) 241 the manufacturing, remanufacturing, retrofitting, distributing, selling 242 at wholesale or retail, contracting to sell or resell, lease, sublet or 243 otherwise place in the stream of commerce: (A) Any children's product 244 that has been designated a banned hazardous substance under this 245 chapter or the Federal Hazardous Substances Act; (B) any children's 246 product that has been subject to voluntary corrective action taken by

the manufacturer, wholesaler, distributor or importer, or has been recalled by the manufacturer, wholesaler, distributor or importer in cooperation with an agency of the federal government and the recall has not been rescinded and the defect in the product has not been corrected; or (C) any children's product that is not otherwise in conformity with applicable consumer safety product standards under this chapter, or any similar rule under another chapter of the general statutes or any federal laws or regulations; (3) the alteration, mutilation, destruction, obliteration or removal of the whole or any part of the label of, or the doing of any other act with respect to, a hazardous substance if such act is done while the substance is in commerce, or while the substance is held for sale, whether or not the first sale, after shipment in commerce, and results in the hazardous substance being a misbranded hazardous substance or a banned hazardous substance; [(3)] (4) the receipt in commerce of any misbranded hazardous substance or banned hazardous substance and the delivery or proffered delivery thereof for pay or otherwise; [(4)] (5) the giving of a guarantee or undertaking referred to in subdivision (2) of subsection (b) of section 21a-338 which guarantee or undertaking is false, except by a person who relied upon a guarantee or undertaking to the same effect signed by, and containing the name and address of, the person residing in the United States from whom he received in good faith the hazardous substance; [(5)] (6) the failure to permit entry or inspection as authorized by subsection (a) of section 21a-343 or to permit access to and copying of any record as authorized by section 21a-344; [(6)] (7) the introduction or delivery for introduction into commerce, or the receipt in commerce and subsequent delivery or proffered delivery for pay or otherwise, of a hazardous substance in a reused food, drug or cosmetic container or in a container which, though not a reused container, is identifiable as a food, drug or cosmetic container by its labeling or by other identification. The reuse of a food, drug or cosmetic container as a container for a hazardous substance shall be deemed to be an act which results in the hazardous substance being a misbranded hazardous substance. As used in this subdivision, the terms "food", "drug" and "cosmetic" shall have the

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same meanings as in the Connecticut Food, Drug and Cosmetic Act; [(7)] (8) the use by any person to his own advantage, or revealing other than to the administrator or officers or employees of the agency, or to the courts when relevant in any judicial proceeding under sections 21a-335 to 21a-346, inclusive, of any information acquired under authority of section 21a-343 concerning any method of process which as a trade secret is entitled to protection; [(8)] (9) the introduction or delivery for introduction into commerce of any item containing asbestos which reasonably may be expected to be used in the construction or repair of structures, without clearly indicating by labeling thereon that the item contains asbestos and that asbestos may cause cancer when inhaled; [(9)] (10) the alteration or removal of any item upon which the commissioner or his authorized agent has placed an embargo prior to the time the commissioner, such agent or a court permits the alteration or removal of such item; [(10)] (11) the introduction or delivery for introduction into commerce, after December 31, 1992, of any toy or other article for sale in this state and marketed for the use of children between the ages of three and seven, or determined to be for the use of children between the ages of three and seven by the federal Consumer Product Safety Commission pursuant to 16 CFR Part 1500 et seq., as published in the Code of Federal Regulations Revised to January 1, 1991, and as from time to time amended, or the Commissioner of Consumer Protection pursuant to sections 21a-335 to 21a-346, inclusive, which would be classified as a banned hazardous substance under 16 CFR Part 1501.4(b)(1) of said code and does not bear a conspicuous warning label that clearly and specifically communicates that the contents include small parts which pose a hazard for children under the age of three, except that any toy or other article that contains, as of December 31, 1992, a safety warning label in substantial compliance with the requirements of this subdivision shall be determined by the commissioner to be in compliance with this subdivision until October 1, 1993. As used in this subdivision, "conspicuous" has the same meaning and characteristics regarding type size as in 16 CFR Part 1500.121(c)(2) of said code; and [(11)] (12) the introduction or delivery for introduction into commerce, or the

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- 317 distribution or sale, of a drying oil or drying oil product, manufactured
- 318 after December 31, 1994, which does not bear a conspicuous warning
- 319 label on a side or back panel of such product stating: "DANGER -
- 320 RAGS, STEEL WOOL OR WASTE SOAKED WITH (INSERT
- 321 PRODUCT NAME) MAY SPONTANEOUSLY CATCH FIRE IF
- 322 IMPROPERLY DISCARDED. IMMEDIATELY AFTER USE, PLACE
- 323 RAGS, STEEL WOOL OR WASTE IN A SEALED WATER-FILLED
- 324 METAL CONTAINER." As used in this subdivision, "conspicuous" has
- 325 the same meaning and characteristics regarding type size as in 16 CFR
- 326 Part 1500.121 (c)(2) of said code.
- 327 (b) A children's product shall not be a banned hazardous substance,
- as defined in subsection (p) of section 21a-335, as amended by this act,
- 329 solely on the basis of containing a component that exceeds the
- 330 standards pursuant to subparagraph (B) of said subsection (p) if such
- 331 component is not accessible to a child because it is not physically
- 332 exposed by reason of a sealed covering or casing and if it will not
- 333 <u>become physically exposed through normal and reasonably</u>
- 334 <u>foreseeable use and abuse of the product. For purposes of this</u>
- 335 <u>subsection, paint, coatings or electroplating shall not be considered</u>
- 336 barriers that would render lead in the substrate inaccessible to a child
- 337 through normal and reasonably foreseeable use and abuse of the
- 338 product.
- 339 (c) If the administrator determines that it is not feasible for certain
- 340 <u>children's products that are electronic devices, including batteries, to</u>
- meet the standards pursuant to subparagraph (B) of subsection (p) of
- 342 section 21a-335, as amended by this act, by October 1, 2008, the
- 343 administrator shall adopt regulations, in accordance with chapter 54,
- 344 to (1) set standards to reduce the exposure of and accessibility to lead
- in such devices, and (2) establish a schedule by which such electronic
- devices shall be in full compliance with the standards established in
- said subparagraph (B). Such devices shall not be considered banned
- hazardous substances pursuant to said subsection (p) if they comply
- with the provisions of such regulations.

- Sec. 3. Section 21a-336 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- (a) Whenever in the judgment of the administrator such action will promote the objectives of sections 21a-335 to 21a-346, inclusive, by avoiding or resolving uncertainty as to application, the administrator may, by regulation, declare to be a hazardous substance, for the purposes of said sections, any substance or mixture of substances which he finds meets the requirements of subdivision (1) of subsection (e) of section 21a-335.
 - (b) The administrator may, in addition to regulations adopted under subsection (a) of this section, [promulgate] <u>adopt</u> regulations establishing safety requirements, safety standards, banned hazardous substances, labeling requirements and testing procedures for articles subject to sections 21a-335 to 21a-346, inclusive.
 - (c) If the administrator finds that the hazard of an article subject to sections 21a-335 to 21a-346, inclusive, is such that labeling adequate to protect the public health and safety cannot be devised, or the article presents an imminent danger to the public health and safety, the administrator may by regulation declare such article to be a banned hazardous substance and require its removal from commerce. The administrator [may] shall compile, and from time to time amend, a list of toys and other articles which are intended for use by children and which are classified as banned hazardous substances, and shall post such list in a conspicuous place on the department's web site. Such list shall be publicly accessible and searchable.
 - Sec. 4. (NEW) (*Effective October 1, 2008*) In addition to the list compiled pursuant to section 21a-336 of the general statutes, as amended by this act, the administrator, as defined in section 21a-335 of the general statutes, as amended by this act, in consultation with the Commissioner of Public Health, shall compile, and from time to time amend, a list of other toxic substances and the recommended maximum amount in parts per million total content of such toxic

substances that should not be used in children's products. In addition, the administrator shall compile, and from time to time amend, a list of safer alternatives to using said toxic substances.

Sec. 5. (NEW) (Effective October 1, 2008) All retailers or other businesses in this state that have a banned hazardous substance for sale at the time such product has been designated a banned hazardous substance by the administrator shall submit a banned hazardous substance final disposition report to the Department of Consumer Protection within thirty days of such designation, and every thirty days thereafter until the product has been disposed. The report shall include, but not be limited to: (1) The type, make and model, quantity and disposition of any article declared a banned hazardous substance by the administrator; (2) information related to how such items have been disposed, including where the products were sent or returned to be destroyed; and (3) a sworn statement indicating that the banned hazardous substances have not been sold or distributed to any other business entity for resale or distribution to the consumer market.

Sec. 6. (NEW) (Effective October 1, 2008) The administrator shall adopt regulations, pursuant to chapter 54 of the general statutes, identifying consumer products that a child may reasonably or foreseeably come into contact with. No person, firm or corporation engaged in commerce shall have, offer for sale, sell or give away any consumer product, identified in such regulations, bearing leadcontaining paint that may be used by the general public unless it bears the warning statement prescribed by federal regulation. (1) If no such federal regulation is prescribed, the warning statement shall be as follows when the consumer product bears lead-containing paint: "WARNING--CONTAINS LEAD. DRIED FILM OF THIS SUBSTANCE MAY BE HARMFUL IF EATEN OR CHEWED. See Other Cautions on (Side or Back) Panel. Do not apply on toys, or other children's articles, furniture, or interior or exterior exposed surfaces of any residential building or facility that may be occupied or used by children. KEEP OUT OF THE REACH OF CHILDREN.". (2) If no such federal

- 415 regulation is prescribed, the warning statement shall be as follows
- 416 when the consumer product bears a form of lead other than lead-
- 417 containing paint: "WARNING CONTAINS LEAD. MAY BE
- 418 HARMFUL IF EATEN OR CHEWED. MAY GENERATE DUST
- 419 CONTAINING LEAD. KEEP OUT OF THE REACH OF CHILDREN.".
- 420 The placement, conspicuousness and contrast of such labeling shall be
- 421 in accordance with 16 CFR 1500.121.
- Sec. 7. Subsection (b) of section 21a-338 of the general statutes is
- repealed and the following is substituted in lieu thereof (Effective July
- 424 1, 2008):
- 425 (b) No person shall be subject to the penalties of subsection (a) of 426 this section, (1) for having violated subdivision [(3)] (4) of section 21a-427 337, as amended by this act, if the receipt, delivery or proffered 428 delivery of the hazardous substance was made in good faith, unless he 429 refuses to furnish, on request of an officer or employee duly 430 designated by the administrator, the name and address of the person 431 from whom he purchased or received such hazardous substance, and 432 copies of all documents, if any there be, pertaining to the delivery of 433 the hazardous substance to him; or (2) for having violated subdivision 434 (1) of said section 21a-337, as amended by this act, if he establishes a 435 guarantee or undertaking signed by, and containing the name and 436 address of, the person residing in the United States from whom he 437 received in good faith the hazardous substance, to the effect that the 438 hazardous substance is not a misbranded hazardous substance or a

This act shall take effect as follows and shall amend the following			
sections:			
Section 1	October 1, 2008	21a-335	
Sec. 2	October 1, 2008	21a-337	
Sec. 3	October 1, 2008	21a-336	
Sec. 4	October 1, 2008	New section	

sections 21a-335 to 21a-346, inclusive, as amended by this act.

banned hazardous substance within the meaning of those terms in

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Sec. 5	October 1, 2008	New section
Sec. 6	October 1, 2008	New section
Sec. 7	July 1, 2008	21a-338(b)

KID Joint Favorable Subst. C/R

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